City of Rock Valley, Iowa
Independent Auditor's Reports
Basic Financial Statements
and Supplementary Information
Schedule of Findings And Questioned Costs
June 30, 2011

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City of Rock Valley, Iowa Officials

Name	<u>Title</u>	<u>Term</u> Expires
Kent Eknes	Mayor	Jan. 2012
Gerold Burgers	Mayor Pro-Tem	Jan. 2012
Dale Kooima Mark McGill Kevin Van Otterloo Dennis Canneigeter	Council Member Council Member Council Member Council Member	Jan. 2014 Jan. 2012 Jan. 2014 Jan. 2012
Tom Van Maanen	City Administrator/Treasurer	Indefinite
Judy Van't Hul	City Clerk	Indefinite
Maureen McGill Hoogeveen	City Attorney	Indefinite

City of Rock Valley, Iowa



Independent Auditor's Report

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P.O. Box 40 Rock Valley, Iowa 51247 Telephone: (712) 476-2725 Toll Free: (888) 876-1576 Fax: (712) 476-2726 To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Rock Valley, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Rock Valley's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Rock Valley as of June 30, 2011, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 22, 2011, on our consideration of the City of Rock Valley's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on theinternal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 8 through 14 and 42 through 44 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Rock Valley's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the nine years ended June 30, 2010 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 5, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Van Bruggen & Vande Vesk, P.C. Van Bruggen & Vande Vegte, P.C.

December 22, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Rock Valley provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2011 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 9%, or approximately \$759,000, from fiscal year 2010 to fiscal year 2011. Property tax increased approximately \$153,000, tax incremental financing increased by \$141,000 and there were bond, note and loan proceeds issued of \$2,599,515.
- Disbursements of the City's governmental activities decreased 14%, or approximately \$1,100,000, in fiscal year 2011 from fiscal year 2010. Culture and recreation, debt service, and community and economic development disbursements increased approximately \$76,000, \$438,000, and \$421,000, respectively, while public safety, general government, capital projects, and public works disbursements decreased approximately \$17,000, \$58,000, \$1,934,000, and \$28,000, respectively.
- The City's total cash basis net assets increased 83%, or approximately \$481,000, from June 30, 2010 to June 30, 2011. Of this amount, the assets of the governmental activities increased approximately \$301,000 and the assets of the business type activities increased by approximately \$180,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the City.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture
 and recreation, community and economic development, general government, debt service and
 capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, sanitary sewer system, garbage collection, and the campground system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and for the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains four Enterprise Funds to provide separate information for water, sewer, garbage and campground funds, considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between government-wide statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$(292) thousand deficit to \$9 thousand. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Gove (Expressed in Thousands)	al Activitie	es	
(Expressed in Thousands)	 Year End	ded Ju	me 30,
	2011		2010
Receipts:			
Program receipts:			
Charges for service	\$ 590	\$	705
Operating grants, contributions and restricted interest	322		373
Capital grants, contributions and restricted interest	14		-
General receipts:			
Property tax	2,308		2,015
Local option sales tax	293		270
Grants and contributions not restricted			
to specific purposes	-		15
Unrestricted interest on investments	16		13
Bond and loan proceeds	2,600		4,351
Other general receipts	1,101		261
Total receipts	\$ 7,244	\$	8,003
Disbursements:			
Public safety	\$ 583	\$	600
Public works	252		280
Health and social services	-		
Culture and recreation	551		475
Community and economic development	829		408
General government	327		385
Debt service	1,551		1,113
Capital projects	2,896		4,830
Total disbursements	\$ 6,989	\$	8,091
Change in cash basis net assets before transfers	\$ 255	\$	(88)
Transfers, net	 46		40
Change in cash basis net assets	\$ 301	\$	(48
Cash basis net assets beginning of year (Deficit)	 (292)		(244
Cash basis net assets end of year (Deficit)	\$ 9	\$	(292

The City's total receipts for governmental activities decreased 9%, or approximately \$759,000. The total cost of all programs and services decreased by approximately \$1,100,000, or 14%, with no new programs added this year. The decrease in receipts was primarily the result of fewer proceeds received from the issuance of general obligation notes and revenue notes and loans.

The City did not change property tax rates for 2011. This stabilization and more importantly the increase in housing, commercial and industrial development increased the City's property tax receipts by approximately \$153,000 in fiscal year 2011 and raised the City's tax increment financing collections by \$141,000. Based on increases in the total assessed valuation, property tax receipts are budgeted to increase next year.

The cost of all governmental activities this year was \$6.989 million compared to \$8.091 million last year. However, as shown in the Statement of Activities and Net Assets on pages 17-20, the amount taxpayers ultimately financed for these activities was only \$6.062 million because some of the cost was paid by those directly benefited from the programs (\$590,000) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$337,000). Overall, the City's governmental activities receipts, including intergovernmental aid and fees for service, decreased in fiscal year 2011 from approximately \$1,078,000 to approximately \$927,000, principally due to charges for services.

Changes in Cash Basis Net Assets of Bus		e Activitie	S	
Receipts: (Expressed in Thou	sanus)	Year Er	ded	June 30,
Program receipts:		2011		2 10
Charges for service:				
Water	\$	536	\$	525
Sewer		475		458
Garbage		187		178
Campground		139		139
Capital grants, contributions and restricted interest		-		-
General Receipts:				
Unrestricted interest on investments		-		-
Bond proceeds		-		-
Other general receipts			_	
Total receipts	\$	1,337	\$	1,300
Disbursements and transfers:				
Water	\$	479	\$	485
Sewer		364		302
Garbage		159		161
Campground		109		107
Total disbursements	\$	1,111	\$	1,055
Change in cash basis net assets before transfers	\$	226	\$	245
Transfers, net		(46)		(40)
Change in cash basis net assets	\$	180	\$	205
Cash basis net assets beginning of year		870		665
Cash basis net assets end of year	\$	1,050	\$	870

Total business type activities receipts for the fiscal year were approximately \$1.337 million compared to approximately \$1.300 million last year. This increase was due primarily to the volume of usage. The cash balance increased approximately \$180,000 from the prior year. Total disbursements and transfers for the fiscal year increased 5% to approximately 1.157 million.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As City of Rock Valley completed the year, its governmental funds reported a combined fund balance of \$9,070, an increase of more than \$301,044 above last year's total of \$(291,974). The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$143,370 from the prior year to \$397,886.
- The Special Revenue Road Use Tax Fund cash balance increased by \$11,210 to \$94,221 during the fiscal year. This was due to the slight increase in road use receipts.
- The Special Revenue, Local Option Sales Tax Fund, was established in a previous fiscal year to
 account for the one percent local sales and service tax activity. At the end of the fiscal year, the
 cash balance was \$13,213 an increase of \$10,312 from the previous year due to fewer transfers
 out.
- The Special Revenue, CDBG Grant fund was established to account for the receipt and distribution
 of the Community Development Block Grant funds to a sub recipient in the amount of \$312,808.
- The Special Revenue, TIF Fund was established in a previous fiscal year to account for major urban renewal projects within the City. At the end of the fiscal year, the cash balance was \$111,335, an increase of \$90,846 from the previous year.
- The Debt Service Fund cash balance increased by \$138,906 to \$130,479 during the fiscal year.
 This increase was due to an decrease in bonding and lack of transfers out. Bond principal and interest payments increased by \$438,172 in fiscal year 2011.
- The Capital Projects Fund decreased by \$123,789 to \$(510,807) during the fiscal year. The
 decrease was due to fewer capital expenditures..

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance increased by \$37,045 to \$332,478, due primarily to volume usage.
- The Enterprise, Sewer Fund cash balance increased by \$90,674 to \$690,009, due primarily to volume usage.
- The Enterprise, Garbage Fund cash balance increased by \$22,198 to \$29,040, due primarily to an
 increase in customers.
- The Enterprise, Campground Fund cash balance increased by \$30,335 to \$(1,361) deficit, due primarily to the number of customers serviced.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget. The amendment was approved on June 23, 2011 and resulted in a slight increase in operating revenues. Expenditures increased due to capital projects and repayment of bonds.

The City's receipts were \$963,276 more than the amended budget due to more receipts from charges for services.

The City's disbursements were \$806,447 less than the amended budget due to less disbursements for the capital projects.

The City exceeded the amount budgeted in the public safety, community and economic development and capital projects functions for the year ended June 30, 2011.

DEBT ADMINISTRATION

At June 30, 2011, the City had approximately \$13,675,295 in bonds and other long-term debt outstanding, compared to approximately \$12,226,781 last year, as shown below.

Outstanding Del (Expressed in			
	Year E	nded.	June 30,
	2011		2010
General obligation bonds and notes	\$ 5,827.5	\$	5,517.5
Special assessment bonds and notes	-		-
Urban renewal tax increment			
financing revenue bonds	495		535
Revenue notes	7,352.8		6,174.3
Anticipatory warrants	 		-
Total	\$ 13,675.3	\$	12,226.8

Debt increased as a result of general obligation bonds and notes being issued in the past year. In addition, the City issued revenue notes for the purpose of defraying a portion of the costs of carrying out water and sewer projects of the city.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation and TIF debt of \$6,322,500 is below its constitutional debt limit of approximately \$8.4 million.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Rock Valley's elected and appointed officials and citizens considered many factors when setting the fiscal year 2012 budget, tax rates, and fees charged for various City activities. One of those factors is the economy. The City's employment growth has mirrored its population growth during 2007-2011, which saw the City grow by 14 percent from a population of 2,935 to 3,354. Unemployment in the city is unknown, however the State's unemployment rate is 6.5% and the national rate is 9.0%.

These indicators were taken into account when adopting the budget for fiscal year 2012. Amounts available for appropriation in the operating budget are approximately \$8.281 million, a decrease of 22% over the final 2011 budget. Property tax (benefiting from the fiscal year 2011 rate increases and increases in assessed valuations) are expected to continue to increase. The City will use these increases in receipts to finance programs we currently offer and to defray a portion of the costs of carrying out a major urban renewal project of the City. Budgeted disbursements are expected to decrease by approximately \$2,003,000; moreover, increases in street construction and maintenance and capital projects represent the largest increases.

If these estimates are realized, the City's budgeted cash balance is expected to increase slightly by the close of 2012.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Judy Van't Hul, City Clerk, 1507 Main Street, Rock Valley, Iowa 51247.

City of Rock Valley, Iowa

Basic Financial Statements

City of Rock Valley, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

	_	Charges for		
	Disbursements	Service	Interest	Interest
Functions / Programs: Governmental activities:				
Public safety	\$ 583,228	\$ 94,560	s -	\$ -
Public works	252,038	-	263,248	-
Health and social services	-	_	,	-
Culture and recreation	550,449	42,784	30,232	_
Community and economic	ŕ			
development	829,052	437,910	28,916	-
General government	327,383	14,722	-	-
Debt service	1,551,166	-	-	-
Capital projects	2,895,674		-	14,359
Total governmental activities	\$6,988,990	\$ 589,976	\$ 322,396	<u>\$ 14,359</u>
Business type activities:				
Water	\$ 479,191	\$ 536,236	\$ -	\$ -
Sewer	364,342	475,016	-	-
Garbage	158,527	186,725	-	-
Campground	108,687	139,022		
Total business type activities	\$1,110,747	\$1,336,999	\$ -	\$ -
Total	\$8,099,737	\$1,926,975	\$ 322,396	<u>\$ 14,359</u>

General Receipts and Transfers:

Property and other city tax

levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Grants and contributions not restricted

to specific purposes

Unrestricted interest on investments

Bond and loan proceeds

(Continued on page 18)

City of Rock Valley, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

Net (Disbursements) Receipts and	
Changes in Cash Basis Net Assets	

-			-		
	overnmental		iess Type		
_£	Activities	Ac	tivities		Total
\$	(488,668)	\$	-	\$	(488,668)
	11,210		-		11,210
	-		-		-
	(477,433)		-		(477,433)
	(362,226)		-		(362,226)
	(312,661)		-		(312,661)
	(1,551,166)		-		(1,551,166)
_	(2,881,315)				(2,881,315)
\$	(6,062,259)	\$	<u>-</u>	\$	(6,062,259)
\$	-		57,045	\$	57,045
	-		10,674		110,674
	-		28,198		28,198
	<u>-</u>		30,335		30,335
\$		\$ 2	26,252	\$	226,252
\$	(6,062,259)	\$ 2	26,252	<u>\$</u>	(5,836,007)
\$	744,160	\$	-	\$	744,160
	186,157		-		186,157
	1,377,680		-		1,377,680
	292,734		-		292,734
	_		_		-
	16,486		-		16,486
	2,599,515		-		2,599,515

(Continued on page 19)

(Continued from page 17)

City of Rock Valley, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

		Program Receipts	
		Operating Grants,	Capital Grants,
		Contributions,	Contributions
	Charges for	and Restricted	and Restricted
Disbursements	Service	Interest	Interest

Miscellaneous Sale of assets Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Expendable:

Streets

Urban renewal purposes

Debt service

Other purposes

Unrestricted

Total cash basis net assets

City of Rock Valley, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

Net (Disbursements) Receipts and	
Changes in Cash Basis Net Assets	

	-	
Governmental Activities	Business Type Activities	Total
	7	
1,100,571	-	1,100,571
46,000	(46,000)	- -
\$ 6,363,303	\$ (46,000)	\$ 6,317,303
\$ 301,044	\$ 180,252	\$ 481,296
(291,974)	869,914	577,940
\$ 9,070	\$ 1,050,166	\$ 1,059,236
\$ 104,131	\$ -	\$ 104,131
(19,575)	J -	(19,575)
130,479	-	130,479
(413,329)	-	(413,329)
207,364	1,050,166	1,257,530
\$ 9,070	\$ 1,050,166	\$ 1,059,236

City of Rock Valley, Iowa Statement of Cash Receipts, Disbursements And Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2011

				Sp	ecia	l Revenue		
				Road		Local		
				Use		Option		CDBG
		General		Tax		Sales Tax		Grant
Receipts:								
Property tax	\$	544,331	\$	-	\$	-	\$	-
Tax increment financing		-		-		-		-
Other city tax		3,347		-		292,734		-
Licenses and permits		2,820		-		-		-
Use of money and property		31,208		-		-		-
Intergovernmental		30,232		263,248		-		312,808
Charges for service		152,066		-		-		-
Special assessments		-		-		-		-
Miscellaneous	_	385,127	_					
Total receipts	<u>\$</u>	1,149,131	\$	263,248	\$	292,734	\$	312,808
Disbursements:								
Operating:								
Public safety	\$	489,156	\$	-	\$	-	\$	-
Public works		-		252,038		-		-
Health and social services		-		-		-		-
Culture and recreation		525,806		-		-		-
Community and economic development		47,250		-		36,257		312,808
General government		274,549		-		1,700		-
Debt service		-		-		-		-
Capital projects	_	-			_			
Total disbursements	\$	1,336,761	\$	252,038	\$	37,957	\$	312,808
Excess of receipts over (under) disbursements	\$	(187,630)	\$	11,210	\$_	254,777	\$_	
Other financing sources (uses):	_							
Bond and loan proceeds	\$	-	\$	-	\$	-	\$	-
Sale of capital assets		-		-		-		-
Operating transfers in		331,000		-		-		-
Operating transfers out	_				_	(244,465)	_	
Total other financing sources (uses)	\$	331,000	\$_	-	\$_	(244,465)	\$	

TIF Fund	Debt Service	Capital Projects	Nonmajor	Total
s -	\$ 186,157	\$ -	\$ 196,482	\$ 926,970
1,377,680	-	-	-	1,377,680
-	-	-	-	296,081
-	-		-	2,820
-	-	-	-	31,208
-		100,519	-	706,807
-	-	437,910	-	589,976
-	-	208,274	-	208,274
<u>-</u>	59,283	15,725	44,568	504,703
\$1,377,680	<u>\$ 245,440</u>	<u>\$ 762,428</u>	\$ 241,050	\$ 4,644,519
\$ -	\$ -	\$ -	\$ 94,072	\$ 583,228
-			-	252,038
_	-	_		-
_			24,643	550,449
309,502	_	-	123,235	829,052
-		-	51,134	327,383
-	1,551,166	-	· -	1,551,166
_	-	2,895,674	-	2,895,674
\$ 309,502	\$ 1,551,166	\$ 2,895,674	\$ 293,084	\$ 6,988,990
\$1,068,178	<u>\$(1,305,726)</u>	\$ (2,133,246)	\$ (52,034)	\$ (2,344,471
\$ -	\$ 1,160,000	\$ 1,439,515	\$ -	\$ 2,599,515
-	1.056.000	044.165	92 222	2 412 200
(077.330)	1,056,000	944,165	82,223	2,413,388
(977,332) \$ (977,332)	<u>(771,368)</u> \$ 1,444,632	(374,223) \$ 2,009,457	\$ 82,223	\$ 2,645,515

(Continued from page 21)

City of Rock Valley, Iowa Statement of Cash Receipts, Disbursements And Changes in Cash Balances Governmental Funds As of and for the year ended June 30, 2011

				Sp	ecial	Revenue	
				Road		Local	
				Use	(Option	CDBG
		General		Tax	S	ales Tax	 Grant
Net change in cash balances	\$	143,370	\$	11,210	\$	10,312	\$ -
Cash balances beginning of year	_	254,516		83,011	_	2,901	
Cash balances end of year	\$	397,886	<u>\$</u>	94,221	\$	13,213	\$
Cash Basis Fund Balances							
Restricted for:							
Urban renewal purposes	\$	-	\$	-	\$	-	\$ -
Debt service		-		-		-	-
Streets		-		94,221		9,910	-
Other purposes		190,522		-		3,303	-
Unassigned	_	207,364		<u>-</u>	_		
Total cash basis fund balances	\$	397,886	\$_	94,221	\$	13,213	\$ _

	D. I.	a 1:1		
TIF	Debt	Capital	N	T-1-1
Fund	Service	Projects	Nonmajor	Total
\$ 90,846	\$ 138,906	\$ (123,789)	\$ 30,189	\$ 301,044
20,489	(8,427)	(387,018)	(257,446)	(291,974)
<u>\$ 111,335</u>	<u>\$ 130,479</u>	\$ (510,807)	\$ (227,257)	\$ 9,070
\$ 111,335	\$ -	\$ -	\$ (130,910)	\$ (19,575)
-	130,479	-	-	130,479
-	-	-	-	104,131
-	-	(510,807)	(96,347)	(413,329)
	-			207,364
<u>\$ 111,3335</u>	\$ 130,479	\$ (510,807)	\$ (227,257)	<u>\$ 9,070</u>

City of Rock Valley, Iowa

City of Rock Valley, Iowa Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets — Governmental Funds As of and for the year ended June 30, 2011

Total governmental funds cash balances (page 24)	\$ 9,070
Cash basis net assets of governmental activities (page 20)	\$ 9,070
Net change in cash balances (page 24)	\$ 301,044
Change in cash balances net assets of governmental activities (page 20)	\$ 301,044

City of Rock Valley, Iowa Exhibit D Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2011
Enterprise Funds

	Enterprise Funds							
		Water		Sewer		Garbage	Ca	mpground
Operating Receipts:								
Use of money and property	\$	-	\$	1,130	\$	-	\$	-
Intergovernmental		-		-		-		-
Charges for service		499,834		463,065		186,725		127,175
Miscellaneous	_	36,402		10,821				11,847
Total operating receipts	\$	536,236	\$	475,016	\$	186,725	\$	139,022
Operating disbursements:								
Governmental activities:								
Public safety	\$	-	\$	-	\$	-	\$	-
Public works		-		-		-		-
Culture and recreation		-		-		_		-
General government		-		-		_		
Business type activities		479,191		364,342		158,527		108,687
Total operating disbursements	\$	479,191	\$	364,342	\$	158,527	\$	108,687
9			-		-		-	
Excess (deficiency) of operating receipts	ov	er						
(under) operating disbursements	\$	57,045	\$	110,674	\$	28,198	\$	30,335
Non-operating receipts (disbursements):	-		-		*		-	
Intergovernmental	\$	-	\$	-	\$	_	\$	_
Interest on bond proceeds	•	-	•	-	Ψ	_	4	
Miscellaneous		-		-		_		_
General obligation bond proceeds		-		-		_		_
Debt service		-		-		_		_
Net non-operating receipts								
(disbursements)	\$	_	\$	_	\$	_	\$	_
Excess (deficiency) of receipts over	Ψ		4		4		Ψ	
(under) disbursements	\$	57,045	\$	110,674	\$	28,198	\$	30,335
(under) disoursements	Ψ	37,043	Ψ	110,074	Ψ	20,170	Ψ	50,555
Bond and loan proceeds	\$	_	\$	_	\$	_	\$	_
Operating transfers in	Ψ	_	Ψ	_	Ф		Ψ	
Operating transfers out		(20,000)		(20,000)		(6,000)		
Total other financing sources (uses)	\$	(20,000)	\$	(20,000)	\$	(6,000)	\$	
Net change in cash balances	\$	37,045	\$	90,674	\$	22,198	\$	30,335
Net change in cash balances	Ф	37,043	Ф	90,074	Ф	22,196	Φ	50,555
Cash balances beginning of year		295,433		599,335		6,842		(31,696)
Cash balances end of year	•	332,478	\$	690,009	\$	29,040	\$	(1,361)
Cash balances end of year	Ф	======	-	090,009	φ ==	29,040	==	(1,501)
Cash Basis Fund Balances								
Restricted for debt service	\$		\$		\$	_	\$	_
Unrestricted	Ф	332,478	Ф	690,009	'D	29,040	Φ	(1,361)
Total cash basis fund balances	<u>•</u>	332,478	•	690,009	\$	29,040	\$	(1,361)
Total cash basis fund balances	₽.	334,410	<u>sp.</u>	020,002	ъ	27,040	Φ	(1,301)

City of Rock Valley, Iowa

Exhibit D

Statement of Cash Receipts, Disbursements and Changes in Cash Balances **Proprietary Funds**

As of and for the year ended June 30, 2011

As of and	for	the year ended
	En	terprise Funds
		Total
Operating Receipts:		
Use of money and property	\$	1,130
Intergovernmental	•	-
Charges for service	1	,276,799
Miscellaneous		59,070
Total operating receipts	\$1	,336,999
Operating disbursements:	92.5	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Governmental activities:		
Public safety	\$	_
Public works	Ψ	_
Culture and recreation		_
General government		_
Business type activities	1	,110,747
Total operating disbursements		,110,747
rotal operating disoursements	<u> </u>	,110,747
Excess (deficiency) of operating receipts	0374	ar
(under) operating disbursements		226,252
Non-operating receipts (disbursements):	ф	220,232
	\$	
Intergovernmental Interest on bond proceeds	Ф	-
Miscellaneous		-
		-
General obligation bond proceeds Debt service		-
	_	-
Net non-operating receipts	\$	
(disbursements)	<u>D</u>	-
Excess (deficiency) of receipts over	ø	227.252
(under) disbursements	Э	226,252
Dand and lass presents	\$	
Bond and Ioan proceeds	Ф	-
Operating transfers in Operating transfers out		(46,000)
	•	(46,000)
Total other financing sources (uses)	<u>\$</u> \$	(46,000)
Net change in cash balances	Ф	180,252
Cash balances beginning of year		869,914
Cash balances beginning of year	¢ 1	
Cash balances end of year	<u> 70 T</u>	,050,166
Cash Basis Fund Balances		
Restricted for debt service	\$	_
Unrestricted	-	,050,166
Total cash basis fund balances		,050,166
Total Cash basis fully baldlices	<u>.p1</u>	,020,100
See notes to financial statements.		-28-
occ notes to infancial statements.		-20-

City of Rock Valley, Iowa Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets – Proprietary Funds As of and for the year ended June 30, 2011

Total enterprise funds cash balances (page 28)	\$ 1,050,166
Cash basis net assets of business type activities (page 20)	\$ 1,050,166
Net change in cash balances (page 28)	\$ 180,252
Change in cash balances net assets of business type activities (page 20)	\$ 180,252

(1) Summary of Significant Accounting Policies

The City of Rock Valley is a political subdivision of the State of Iowa located in Sioux County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer utilities and garbage collection for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Rock Valley has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has included the Rock Valley Ambulance and Fire Department units as component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Rock Valley Economic Development Corporation, Rock Valley Economic Development Corporation Loan Fund, Northwest Iowa Landfill, Sioux County Revolving Loan Fund and Rock Valley Summer Recreation.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

B. Basis of Presentation (continued)

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

Local Option Sales Tax Fund is used to account for the one percent local sales and service tax activity.

B. Basis of Presentation (continued)

The CDBG Grant Fund is used to account for the receipt and distribution of the Community Development Block Grant funds to a sub recipient.

The Special Revenue, TIF Fund was established in a previous fiscal year to account for major urban renewal projects and tax increment financing collections and the repayment of tax increment financing indebtedness within the City.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for the governmental receipts, charges to services, special assessments and miscellaneous receipts pertaining to its capital projects, as well as the expenditures of those projects.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Enterprise, Garbage Fund accounts for the operation and maintenance of the City's garbage collection system.

The Enterprise, Campground Fund accounts for the operation and maintenance of the City's campground system.

C. Measurement Focus and Basis of Accounting

The City of Rock Valley maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

C. Measurement Focus and Basis of Accounting (continued)

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classification – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances:

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts to Council intends to use for specific purposes.

<u>Unassigned</u> – All amounts not included in other spendable classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

(2) Cash and Pooled Investments (continued)

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, urban renewal tax increment financing revenue bonds and revenue notes/loans are as follows:

			Urban R	enewal		
			Tax Inc	rement		
Year	General C	bligation	Financir	ng (TIF)		
Ending _	Note	S	Revenue	Bonds	Revenue N	otes/Loans
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2012 \$	890,000	\$ 230,575	\$ 40,000	\$ 21,640	\$ 403,000	\$ 233,320
2013	940,000	198,322	50,000	19,822	347,000	222,625
2014	840,000	164,235	50,000	18,641	361,000	211,562
2015	877,500	131,947	60,000	16,661	381,000	199,960
2016	777,000	96,939	60,000	14,201	391,000	187,277
2017 - 202	1 1,503,000	129,339	235,000	27,507	1,893,000	745,171
2022 - 202	6 0	0	0	0	2,010,000	455,404
2027 - 203	10	0	0	0	1,566,795	131,536
Total \$	5,827,500	\$ 951,357	\$ 495,000	\$ 118,472	\$ 7,352,795	\$2,386,855

Year			
Ending		Tota	l
June 30,		Principal	Interest
2012	\$	1,333,000	\$ 485,535
2013		1,337,000	440,769
2014		1,251,000	394,438
2015		1,318,500	348,568
2016		1,228,000	298,417
2017 - 2	:021	3,631,000	902,017
2022 - 2	026	2,010,000	455,404
2027 - 2	031	1,566,795	131,536
Total	\$	13,675,295	\$3,456,684

(3) Bonds and Notes Payable (continued)

Urban Renewal Tax Increment Financing Revenue Bonds

The urban renewal tax increment financing revenue bonds were issued for the purpose of defraying a portion of the costs of various construction and refurbishing projects within the urban renewal district of the City. The bonds are payable solely from the TIF receipts generated by increased property values in the City's TIF district and credited to the Special Revenue, Urban Renewal Tax Increment Fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100 percent of the debt service requirements over the life of the bonds. The proceeds of the urban renewal tax increment financing revenue bonds shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City. Total principal and interest remaining on the bonds is \$613,472 payable through June 2019. For the current year, principal and interest paid and total TIF receipts were \$62,800 and \$1,377,680, respectively.

Revenue Notes and Loans

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$450,000 in water revenue notes issued in June, 2008 and \$1,359,000 in water revenue notes issued in February, 2009. Proceeds from the notes provided financing for the construction of pump station, a water main and water treatment facilities. The notes are payable solely from water customer net receipts and are payable through 2018 and 2029, respectively. The total principal and interest remaining to be paid on the notes is \$406,794 and \$1,682,923, respectively. For the current year, principal and interest paid per issuance and total customer net receipts were \$50,148, \$93,270 and \$57,045, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$260,000 in sewer revenue notes issued in June, 2008 and \$3,947,795 in sewer revenue notes issued in November, 2009. Proceeds from the notes provided financing for the construction of improvements to the sewer treatment system. The notes are payable solely from sewer customer net receipts and are payable through 2018 and 2030, respectively. The total principal and interest remaining to be paid on the notes is \$228,598 and \$5,108,015, respectively. For the current year, principal and interest paid per issuance and total customer net receipts were \$33,702, \$250,362 and \$110,674, respectively. The City has received notification the Clean Water Planning & Design Loan issued on January 20, 2010, in the amount of \$1,757,000, will qualify for loan forgiveness if the stipulated requirements are met.

The resolutions providing for the issuance of the revenue notes include the following provisions:

(a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.

(3) Bonds and Notes Payable (continued)

(b) The city does not expect to create or establish any sinking fund or similar fund in respect to the notes. No amounts in any other account or funds of the city are reserved or pledged for debt service on the notes.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a costsharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.50% of their annual salary and the City is required to contribute 6.95% of covered payroll. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2011, 2010 and 2009 were \$64,318, \$56,842, and \$47,485, respectively, equal to the required contributions for each year.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick leave payments payable to employees at June 30, 2011, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 60,477
Sick Leave	120,048
Total	<u>\$ 180,525</u>

This liability has been computed based on rates of pay in effect as of June 30, 2011.

(6) Landfill Contract

The City of Rock Valley has contracted for solid waste disposal for all households or residences within the City. For the year ended June 30, 2011, \$150,967.20 was paid pursuant to the agreement. The contract began December 1, 2010, and will terminate November 30, 2013. The agreement calls for the city to remit to the solid waste removal contractor the fees collected less one dollar twenty five cents (1.25) per monthly charge, which the City retains as a collection and handling fee. The contract allows for the solid waste removal contractor the opportunity to request an increase in rates semi-annually during the months of June and December. The City has the sole power to amend the monthly rates.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

Transfer to	Transfer from		Amount
General	Special Revenue:		
	TIF Fund	\$	90,000
	Local Option Sales Tax		195,000
	Enterprise Fund:		
	Water		20,000
	Sewer		20,000
	Garbage		6,000
		\$	331,000
Special Revenue:	Special Revenue:		
Employee Benefits	Local Option Sales Tax	\$	14,000
Local Housing Assistance Program	Capital Projects:		
	Wisse Development		5
	Dykstra Development		19,015
	Southern Hills III		30,874
	Riverview Addition		18,330
		\$	82,224
Debt Service Fund	Special Revenue:		
	TIF Fund	\$	750,000
	Capital Projects:		
	Water System Improven	ents	93,000
	Sewer System Improver		213,000
			056,000

(7) Interfund Transfers (continued)

Transfer to	Transfer from	Amount
Capital Projects:		
19 th Avenue	Debt Service Fund	\$ 180,388
19th Avenue SW Lift Station		115,980
Fairway Oaks		225,000
Rock Ridge Road		250,000
13 th Avenue	Special Revenue:	
	Local Option Sales Tax	35,465
Eagle Avenue	TIF Fund	6,752
Westview		50,136
East 14 th Street		16,117
Eastside Development		64,326
•		\$ 944,164
Total		\$ 2,413,388

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$19,133 during the year ended June 30, 2011.

(9) Lease Agreements

The City of Rock Valley (leasee) on June 29, 2005 entered into a nonmaintenance lease agreement with Peoples Bank, Rock Valley, Iowa (lessor) for the use of a 2005 Lifeline Ford Ambulance. The lessor grants to the City of Rock Valley the option to renew the lease agreement on an annual basis for a period of ten (10) years at an annual amount of \$7,111. The renewal option places no obligation or duty upon the City to renew the lease agreement.

The City of Rock Valley (leasee) on December 8, 2008, entered into a nonmaintenance lease agreement with Peoples Bank, Rock Valley, Iowa (lessor) for the use of a 2008 Bobcat Toolcat. The lessor grants to the City of Rock Valley the option to renew the lease agreement on an annual basis for a period of up to ten (10) years at an annual amount of \$11,308. The renewal option places no obligation or duty upon the City to renew the lease agreement.

The City of Rock Valley (leasee) on August 15, 2007, entered into a nonmaintenance lease agreement with Peoples Bank, Rock Valley, Iowa (lessor) for the use of a 2007 International Truck. The lessor grants to the City of Rock Valley the option to renew the lease agreement on an annual basis for a period of up to ten (10) years at an annual amount of \$12,068. The renewal option places no obligation or duty upon the City to renew the lease agreement.

The aggregate rental expense for the year ended June 30, 2011, is \$30,487.

(10) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The City is exposed to an employee group medical insurance risk of the difference between a deductible and a fringe benefit with an estimated total risk of \$ 49,400.

(11) Deficit Fund Balance

The Special Revenue Fund – Employee Benefits, Urban Renewal Tax Increment, Fire Fighting Equipment, Local Housing Assistance, Capital Project Fund – Water System Improvements, 19th Avenue Lift Station, Safety Complex, Starkweather Addition, and Enterprise Fund - Campground had deficit balances of \$2,934, \$130,910, \$143,605, \$14,822, \$183,891, \$588,747, \$143,023, \$9,813 and \$1,361 respectively, at June 30, 2011. The deficit balances were a result of transfers and project costs incurred prior to availability of funds. The deficits will be eliminated upon receipt of transfers and state grants.

(12) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer retiree benefit plan which provides medical/prescription drug benefits for retirees and their spouses. There are 20 active members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a fully insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees.

<u>Funding Policy</u> – The contribution requirement of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$353 for single coverage and \$793 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2011 the City contributed \$156,657 and plan members eligible for benefits contributed \$0 to the plan.

(13) Community Economic Betterment Loans (CEBA)

The City of Rock Valley (loan recipient) on September 21, 2006, entered into a Community Development Block Forgivable Loan for \$40,000. The City of Rock Valley (Lender) then entered into a forgivable loan agreement with Quality Machine Products, Inc. (Borrower) with the loan amount of \$40,000, maturing 2011.

(14) Subsequent Events

The City of Rock Valley has received Department of Housing and Urban Development, Community Development Block Grant funds for a subrecipient in the approximate amount of \$287,000. These funds were requested and received after June 30, 2011.

The City of Rock Valley has adopted a resolution authorizing a loan agreement in the aggregate amount of \$600,000 to finance paving, drainage, and utility improvements.

Subsequent events have been evaluated through December 22, 2011, which is the date the financial statements were issued.

Required Supplementary Information

City of Rock Valley, Iowa Budgetary Comparison Schedule

of Receipts, Disbursements, and Changes in Balances –

Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds Required Supplementary Information Year Ended June 30, 2011

	Governmental Proprietary Funds Funds Actual Actual	Total
Receipts:		
Property tax	\$ 926,970 \$ -	\$ 926,970
Tax increment financing	1,377,680 -	1,377,680
Other city tax	296,081 -	296,081
Licenses and permits	2,820 -	2,820
Use of money and property	31,208 1,130	32,338
Intergovernmental	706,807	706,807
Charges for service	589,976 1,276,799	1,866,775
Special assessments	208,274 -	208,274
Miscellaneous	504,703	563,773
Total receipts	\$4,644,519 \$ 1,336,99	\$5,981,518
Disbursements:		
Public safety	\$ 583,228 \$ -	\$ 583,228
Public works	252,038 -	252,038
Health and social services		-
Culture and recreation	550,449 -	550,449
Community and economic development	829,052 -	829,052
General government	327,383 -	327,383
Debt service	1,551,166 -	1,551,166
Capital projects	2,895,674 -	2,895,674
Business type activities		1,110,747
Total disbursements	<u>\$6,988,990</u> <u>\$1,110,747</u>	\$8,099,737
Excess of receipts over disbursements	\$(2,344,471) \$ 226,252	\$(2,118,219)
Transfers	46,000 (46,000)	-
Other financing sources, net	2,599,515 -	2,599,515
Excess of receipts and other financing sources over disbursements and other financing uses	\$ 301,044 \$ 180,252	\$ 481,296
Balance - beginning of year	_(291,974)869,914	577,940
Balance - end of year	\$ 9,070 \$ 1,050,166	\$1,059,236

Deade		Final to
	eted Amounts	Total
Original	Final	Variance
\$ 852,653	\$ 852,653	\$ 74,317
1,355,000	1,355,000	22,680
360,682	362,282	(66,201)
3,485	3,485	(665)
43,000	43,000	(10,662)
313,200	362,800	344,007
1,649,900	1,649,900	216,875
33,500	33,500	174,774
308,622	355,622	208,151
\$ 4,920,042	\$ 5,018,242	\$ 963,276
\$ 482,500	\$ 483,300	\$ (99,928)
248,750	329,657	77,619
-	-	-
608,300	660,300	109,851
517,500	632,825	(196,227)
286,300	347,300	19,917
1,465,515	1,635,208	84,042
1,855,000	1,855,000	(1,040,674)
997,700	_1,349,700	238,953
\$ 6,461,565	\$ 7,293,290	\$ (806,447)
\$(1,541,523)	\$(2,275,048)	\$ 156,829
(3,560,629)	(3,585,629)	3,585,629
5,610,529	5,635,529	(3,036,014)
\$ 508,377	\$ (225,148)	\$ 706,444
577,940	577,940	_
\$ 1,086,317	<u>\$ 352,792</u>	\$ 706,444

City of Rock Valley, Iowa Notes to Required Supplementary Information – Budgetary Reporting June 30, 2011

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Fund. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted disbursements by \$831,725. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the public safety, community and economic development, and capital projects functions.

Other Supplementary Information

City of Rock Valley, Iowa Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of the year ended June 30, 2011

	_							
							Spec	ial
				Urban	Ł	ocal	•	
			Renewal		Housing		Util	ity
	l	Employee	Tax		Assistance		Deposit	
	_	Benefits	Iı	ncrement	Program		Account	
Receipts:								
Property tax	\$	140,908	\$	13,767	\$	-	\$	-
Other city tax		-		-		-		-
Use of money and property		-		-		-		-
Intergovernmental		-		-		-		-
Special assessments		-		-		-		-
Miscellaneous				-	_	38,483		<u>085</u>
Total receipts	\$	140,908	<u>\$</u>	13,767	<u>\$</u>	38,483	\$ 6,	085
Disbursements:								
Operating:								
Public safety	\$	79,072	\$	-	\$	-	\$	-
Public works		-		-		-		-
Health and social services		-		-		-		-
Culture and recreation		24,643		-		-		-
Community and economic development		-		-		121,577	1,	658
General government		51,134		-		-		-
Debt service		-		-		-		-
Capital projects		-				<u>-</u>		
Total disbursements	\$	154,849	\$	-	<u>\$</u>	121,577	\$ 1,	<u>658</u>
Excess (deficiency) of receipts over								
(under) disbursements	\$	(13,941)	\$	13,767	\$	(83,094)	\$ 4,	<u>427</u>
Other financing uses:								
Operating transfers in (out)		14,000			_	68,223		
Net change in cash balances	\$	59	\$	13,767	\$	(14,871)	\$ 4,	427
Cash balances beginning of year		(2,993)		(144,677)	_	49	_18,	7 <u>80</u>
Cash balances end of year	\$	(2,934)	\$ ((130,910)	<u>\$</u>	(14,822)	<u>\$23,</u>	<u> 207</u>

City of Rock Valley, Iowa Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the year ended June 30, 2011

Rev	enue	
RLF Firefighting Equipment		Total
\$ - - - - - - - - - -	\$ 41,807 - - - - \$ 41,807	\$ 196,482 - - - - - 44,568 \$ 241,050
\$ 15,000 - - - - - - - - - - - - - - - - - -	\$ - - - - - - - - - - -	\$ 94,072
<u>\$ (15,000)</u>	\$ 41,807	\$ (52,034)
(128,605)		82,223 \$ 30,189 (257,446) \$(227,257)

(Continued on page 48)

(Continued from page 46)

City of Rock Valley, Iowa Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the year ended June 30, 2011

			Specia	
	Employee Benefits	Urban Renewal Tax Increment	Local Housing Assistance Program	Utility Deposit Account
Cash Basis Fund Balances				
Restricted for Urban Renewal purposes Other purposes Unassigned	\$ - (2,934)	\$ (130,910) - -	\$ - (14,822)	\$ - 23,207
Total cash basis fund balances	\$ (2,934)	\$ (130,910)	\$ (14,822)	\$ 23,207

(Continued from page 47)

Schedule 1

City of Rock Valley, Iowa Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the year ended June 30, 2011

Revenue					
RLF Firefighting <u>Equipme</u> nt	Capital Imp. Levy Fund	Total			
\$ - (143,605)	\$ - 41,807	\$ (130,910) (96,347)			
\$(143,605)	\$ 41,807	\$ <u>(227,257)</u>			

City of Rock Valley, Iowa Schedule of Indebtedness Year Ended June 30, 2011

Obligation	Date of Issue	Interest Rates
General Obligation Notes: G.O. Capital Loan Notes – Series 2007 G.O. Capital Loan Note – Series 2006 G.O. Capital Loan Notes – 300 th Street G.O. Fire Fighting Equipment Notes G.O. Capital Loan Notes – Series 2005 G.O. Capital Loan Notes – Series 2002 G.O. Capital Loan Notes – E. 16 th /W. 17 th Street Project G.O. Capital Loan Notes – Series 2008 G.O. Capital Loan Notes – Series 2009 G.O. Capital Loan Notes – Series 2009 G.O. Capital Loan Notes – Series 2010 Total	Sept. 25, 2007 Sept. 25, 2006 Sept. 1, 2005 Oct. 11, 2004 Oct. 1, 2005 July 1, 2002 April 1, 2001 June 30, 2008 February 19, 2009 August 27, 2009 June 30,2010	3.85-4.25% 3.75-4.30% 3.85% 0.00% 2.00-3.90% 2.00-4.25% 4.70% 2.45-4.20% 2.50-4.90% 4.00-5.00% 2.20-4.30%
Tax Increment Financing Revenue Bonds		
Tax Increment (TIF)	February 19, 2009	2.70-5.20%
Revenue Notes & Loans		
Water Revenue Notes – 2008 Sewer Revenue Notes – 2008 Clean Water Planning & Design Loan Drinking Water Planning & Design Loan Clean Water Planning & Design Loan	June 30, 2008 June 30, 2008 January 20, 2010 February 4, 2009 November 4, 2009	2.60-4.33% 2.60-4.35% 0.00% 3.00% 3.00%

Total

Amount Originally Issued	Balance Beginning Of Year	Issued During Year	Redeemed During Year	Balance End Of Year	Interest Paid	Interest Due and Unpaid
\$1,500,000 850,000 800,000 150,000 1,155,000 1,415,000 175,000 1,500,000 435,000 370,000 1,160,000	\$ 1,180,000 565,000 535,000 67,500 645,000 450,000 20,000 1,305,000 405,000 345,000 0 \$ 5,517,500	\$ 0 0 0 0 0 0 0 0 0 1,160,000 \$1,160,000	\$ 135,000 85,000 80,000 15,000 120,000 145,000 20,000 125,000 30,000 25,000 70,000 \$ 850,000	\$ 1,045,000 480,000 455,000 52,500 525,000 305,000 0 1,180,000 375,000 320,000 1,090,000 \$ 5,827,500	\$ 48,600 23,295 11,404 0 23,043 38,307 940 49,903 16,072 16,055 37,689 \$ 265,308	\$ 0 0 0 0 0 0 0 0 0 0 0 0 \$\frac{0}{2}\$
\$ 565,000 \$ 450,000	\$ 535,000 \$ 380,000	\$ 0 \$ 0	\$ 40,000 \$ 35,000	\$ 495,000 \$ 345,000	\$ 22,800 \$ 15,147	\$ 0 \$ 0
260,000 1,757,000 1,359,000 3,947,795	220,000 1,504,268 1,309,000 2,761,013 \$_6,174,281	0 252,732 0 1,186,782 \$1,439,514	25,000 0 51,000 <u>150,000</u> \$ 261,000	195,000 1,757,000 1,258,000 3,797,795 \$ 7,352,795	8,703 0 39,270 100,362 \$_163,482	0 0 0 0 \$0

General Obligation Notes

Year Ending June 30	Series 200 Issued Sep Interest Rate	7 ot. 25, 2007 Amount	Series 2005 Issued Oct. Interest Rate	1, 2005 Amount	Series 200 Issued July Interest <u>Rate</u>	
2012	4.00%	\$ 145,000	3.40% \$	125,000	4.20%	\$ 150,000
2013	4.05	160,000	3.55	125,000	4.2076	155,000
2014	4.10	170,000	3.70	135,000	4.23	155,000
2015	4.15	180,000	3.90	140,000		0
2016	4.20	190,000	3.50	0		0
2017	4.25	200,000		0		0
2018		0		ő		
2019		ő		0		0
2020		ő		0		0
2020		0	_	0		0
Total		\$1,045,000	<u>\$</u>	525,000		\$ 305,000

Revenue Bonds (TIF)

Tax Increment Financing Revenue Bonds

Year	Issued Fe	brua	ry 19, 2009	
Ending	Interest			
June 30	Rate	A	Amount	<u>Total</u>
2012	3.20%	\$	40,000	
2013	3.50		50,000	
2014	3.90		50,000	
2015	4.10		60,000	
2016	4.40		60,000	
2017	4.60		70,000	
2018	4.90		80,000	
2019	5.20		85,000	
		\$	495,000	

General Obligation Notes

Year Ending June 30	Fire Figl Issued C Interest Rate	ct. 1	Equipment 1, 2004 Amount		l Loan es 2000 ept. 25	5	Capital Serie Issued Febr Interest Rate	s 2009 uary 19	
2012 2013 2014 2015 2016 2017 2018 2019 2020	0.00% 0.00 0.00 0.00	\$	15,000 15,000 15,000 7,500 0 0 0	4.00% 4.10 4.15 4.20 4.30	\$	90,000 95,000 95,000 100,000 100,000 0 0	3.00% 3.25 3.55 3.85 4.10 4.30 4.50 4.90	\$	35,000 35,000 40,000 40,000 50,000 60,000 65,000 0
Total		<u>\$</u>	52,500		\$_	480,000		\$	375,000

General Obligation Notes

Year Ending June 30	300)th	Street pt. 1, 2005 Amount	<u>S</u>	erie Jur	oan Notes es 2010 ne 30,2010 Amount
2012	3.85%	\$	85,000	2.30%	\$	80,000
2013	3.85		90,000	2.70		85,000
2014	3.85		90,000	2.95		100,000
2015	3.85		95,000	3.20		110,000
2016	3.85		95,000	3.45		122,000
2017			0	3.95		133,000
2018			0	4.10		145,000
2019			0	4.20		155,000
2020			0	4.30	_	160,000
Total		\$_	455,000		\$1	,090,000

General Obligation Notes

Year Ending June 30	Serie	l Loan Notes es 2008 June 30, 2008 Amount	Series	oan Notes 3 2009 1 1 2009 1 2009 1 2009 2 2009	<u>Total</u>
2012 2013 2014 2015 2016 2017 2018 2019 2020	3.40% \$ 3.65 3.75 3.90 4.00 4.00 4.10	\$ 135,000 145,000 160,000 170,000 180,000 190,000 200,000 0	4.30% 4.40 4.50 4.60 4.70 4.80 4.90 5.00	\$ 30,000 35,000 35,000 35,000 40,000 45,000 50,000 50,000	\$ 890,000 940,000 840,000 877,500 777,000 618,000 455,000 270,000 160,000
Total	\$	31,180,000		\$ 320,000	\$ 5,827,500

Revenue Loans

Year Ending June 30	Water Revenue Notes - Series 2008 Issued June 30, 2008 Interest Rates Amount		Series	enue Notes - 2008 e 30, 2008	Clean Water Planning & Design Loan Dated May 7, 2008 Interest Rates Amount		
					races	<u>Amount</u>	
2012	3.60%	\$ 40,000	3.60%	\$ 25,000	0.00%	\$ 130,000	
2013	3.80	40,000	3.80	25,000	0.00	68,000	
2014	3.90	45,000	3.90	25,000	0.00	70,000	
2015	4.05	50,000	4.05	30,000	0.00	72,000	
2016	4.15	50,000	4.15	30,000	0.00	75,000	
2017	4.25	60,000	4.25	30,000	0.00	77,000	
2018	4.33	60,000	4.35	30,000	0.00	80,000	
2019		0		0	0.00	82,000	
2020		0		0	0.00	85,000	
2021		0		0	0.00	88,000	
2022		0		0	0.00	91,000	
2023		0		0	0.00	93,000	
2024		0		0	0.00	97,000	
2025		0		0	0.00	100,000	
2026		0		0	0.00	103,000	
2027		0		0	0.00	106,000	
2028		0		0	0.00	110,000	
2029		0		0	0.00	113,000	
2030		0		0	0.00	117,000	
Total		\$ 345,000		<u>\$ 195,000</u>		\$1,757,000	

Revenue Loans

Year Endin June 3	& De Dated F g Interes	g Water Planning sign Loan February 4, 2009 t Amount	& De:	Vater Planning sign Loan November 4, 2009 Amount		<u>Total</u>
2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028	3.00% 3.00 3.00 3.00 3.00 3.00 3.00 3.00	\$ 53,000 54,000 56,000 58,000 60,000 62,000 64,000 66,000 70,000 73,000 75,000 77,000 80,000 83,000 85,000 88,000	3.00% 3.00 3.00 3.00 3.00 3.00 3.00 3.00	\$ 155,000 160,000 165,000 171,000 176,000 182,000 188,000 194,000 200,000 207,000 213,000 220,000 227,000 235,000 243,000 250,000 259,000	\$	403,000 347,000 361,000 381,000 391,000 411,000 422,000 342,000 353,000 365,000 377,000 388,000 401,000 415,000 429,000 441,000 457,000
2029 2030	3.00 Total	86,000 0 \$1,258,000	3.00 3.00	267,000 85,795		466,000 202,795
	ı otai	\$1,258,000		\$3,797,795	\$ 7	,352,795

Schedule 4

City of Rock Valley, Iowa Schedule of Receipts By Source and Disbursements By Function All Government Funds For The Last Ten Years

_	2011	2010	2009	2008
Receipts:				
Property tax	\$ 926,970	\$ 773,687	\$ 687,508	\$ 682,135
Tax increment financing	1,377,680	1,237,110	1,179,064	- 002,100
Other city tax	296,081	274,145	294,471	1,010,235
Licenses and permits	2,820	3,433	4,683	277,616
Use of money and property	31,208	23,920	33,499	5,550
Intergovernmental	706,807	294,898	253,255	42,345
Charges for service	532,470	608,691	,	931,197
Special assessments	208,274	22,820	142,308	88,893
Miscellaneous	562,209	413,509	8,549	
		413,309	426,063	437,382
Total	<u>\$ 4,644,519</u>	\$ 3,652,213	\$_3,029,400	\$ 3,475,353
Disbursements:				
Operating:				
Public safety	\$ 583,228	\$ 600,269	\$ 493,165	\$ 399,134
Public works	252,038	280,365	,	
Health and social services	202,000	200,303	349,585	253,151
Culture and recreation	550,449	474,454	209 116	200.550
Community and economic		474,434	398,116	389,558
development	829,052	407,636	1 224 501	166.100
General government	327,383	385,325	1,234,591	466,188
Debt service	1,551,166	1,112,994	310,313	347,828
Capital projects	2,895,674		964,386	744,144
espital projects	4,073,074	4,829,632	3,692,617	<u>3,754,667</u>
Total	\$ 6,988,990	\$ 8,090,675	\$ 7,442,773	\$ 6,354,670

Schedule 4

City of Rock Valley, Iowa Schedule of Receipts By Source and Disbursements By Function All Government Funds For The Last Ten Years

_		2007		2006				
-		2007		2006		2005		2004
Receipts:								
Property tax	\$	625,775	\$	634,496	\$	646,557	\$	502.025
Tax increment financing		927,644	•	738,871	Ψ	687,448	Ф	593,935
Other city tax		250,622		235,723		204,949		617,364
Licenses and permits		3,720		4,231		2,905		252,438
Use of money and property		62,445		43,234		36,155		3,445
Intergovernmental		253,368		258,274		376,796		29,892
Charges for service		94,323		96,027		31,924		273,351
Special assessments		33,803		36,273		59,908		24,625 9,040
Miscellaneous		670,368		812,667		464,924		,
				012,007		404,724		244,153
Total	\$	2,922,068	<u>\$</u>	2,859,796	\$	2,511,566	\$	2,048,243
Disbursements:								
Operating:								
Public safety	\$	490,967	\$	421,157	\$	570.702	•	220 525
Public works	4	178,929	Ψ	247,090	Ф	570,793	\$	330,525
Health and social services		-		247,090		211,566		356,669
Culture and recreation		425,848		473,401		392,464		245.024
Community and economic		120,010		475,401		392,404		345,024
development		746,409		510,884		609,298		245 415
General government		341,847		296,338		160,388		245,415
Debt service		695,899		418,412		320,293		339,724
Capital projects		625,366		1,383,236		1,041,728		331,179
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		222,000		4,000,400	_	1,071,720		<u>476,117</u>
Total	<u>\$</u>	3,505,265	\$	3,750,518	\$	3,306,530	\$	2,424,653

City of Rock Valley, Iowa Schedule of Receipts By Source and Disbursements By Function All Government Funds For The Last Ten Years

_	 		
	 2003		2002
Receipts:			
Property tax	\$ 581,900	\$	560,188
Tax increment financing	555,881	•	464,390
Other city tax	232,056		236,247
Licenses and permits	3,570		3,265
Use of money and property	42,752		61,467
Intergovernmental	810,008		415,996
Charges for service	26,546		24,632
Special assessments	18,565		96,401
Miscellaneous	206,883		141,810
Total	\$ 2,478,161	\$	2,004,396
Disbursements:			
Operating:			
Public safety	\$ 293,409	\$	358,976
Public works	342,886		370,220
Health and social services	-		-
Culture and recreation	304,200		318,530
Community and economic			-
development	606,555		75,986
General government	224,525		181,081
Debt service	408,670		347,027
Capital projects	 1,468,405		916,409
Total	\$ 3,648,650	\$	2,568,229



City of Rock Valley, Iowa Schedule of Expenditures of Federal Awards Year Ended June 30, 2011

Grantor/Program:	CFDA Number	Agency Pass-Through Program Number Expenditures	_
Department of Housing and Urban Development Pass-Through Programs To: Hope Haven, Inc. Community Development Block Grant – State's Program	14.228	10-CF-009 \$ 312,808	
U.S. Environmental Protection Agency Iowa State Revolving Loan Fund: ARRA – Clean Water State Revolving Funds	66.458	CF0207R 252,732	
U.S. Department of Homeland Security Iowa Department of Public Defense: Iowa Homeland Security and Emergency Management Division: Disaster Grants – Public Assistance (Presidentially Declared Disasters)	07.026	FEMA 1977 DD 14 0.045	
(Fresidentially Declared Disasters)	97.036	FEMA 1877-DR-IA 2,045	
Total		\$ 567,585	

<u>Basis of Presentation</u> – The Schedule of Expenditures of Federal Awards includes the federal grant activity of City of Rock Valley and is presented in conformity with an other comprehensive basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basis financial statements.



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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance

and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with

Government Auditing

Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Rock Valley, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated December 22, 2011. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Rock Valley's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Rock Valley's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of City of Rock Valley's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses and other deficiencies we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of City of Rock Valley's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-11, II-B-11, and II-C-11 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-D-11, II-E-11, and II-F-11 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Rock Valley's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Rock Valley's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit City of Rock Valley's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Rock Valley and other parties to whom the City of Rock Valley may report including federal awarding agencies and pass-through entities, and report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Rock Valley during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Van Bruggen & Vande Vest, P.C.

Independent Auditor's Report on Compliance with Requirements
That Could Have a Direct and Material Affection on
Each Major Program and on Internal Control over Compliance
in Accordance with OMB Circular A-133



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That Could Have a Direct and Material Effect on Each Major

Program and on Internal Control over Compliance
in Accordance with OMB Circular A-133

To the Honorable Mayor and Members of the City Council:

Compliance

We have audited City of Rock Valley, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on City of Rock Valley's major federal program for the year ended June 30, 2011. City of Rock Valley's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its major federal program is the responsibility of City of Rock Valley's management. Our responsibility is to express an opinion on City of Rock Valley's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Rock Valley's compliance with those requirements and performing such other procedure as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on City of Rock Valley's compliance with those requirements.

In our opinion, City of Rock Valley complied, in all material respects, with the requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2011. The results of our auditing procedures disclosed no instances of non-compliance with those requirements which is required to be reported in accordance with OMB Circular A-133.

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Internal Control Over Compliance

The management of City of Rock Valley is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grant agreements applicable to federal programs. In planning and performing our audit, we considered City of Rock Valley's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Rock Valley's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. We did not identify any deficiencies in internal control over compliance we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

City of Rock Valley's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit City of Rock Valley's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of City of Rock Valley and other parties to whom City of Rock Valley may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Van Bruggen & Vande Vegte, P.C.

Van Bruggen - Vande Vegte, P.C.

December 22, 2011

Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Significant deficiencies and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) An unqualified opinion was issued on compliance with requirements applicable to the major program.
- (e) The major program was CFDA Number 14.228 Department of Housing and Urban Development – Community Development Block Grant – State's Program.
- (f) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (g) The City of Rock Valley, Iowa did not qualify as a low-risk auditee.

Part II: Findings Related to the Financial Statements:

Internal Control Deficiencies:

II-A-11 Countersignature of Checks

<u>Recommendation</u> – In order to provide an additional control, checks should be prepared and signed by one individual and then the supporting vouchers and invoices should be made available along with the checks to the second individual for review and countersignature.

Response and Corrective Action Planned – We have reviewed procedures and plan to make the necessary changes to improve dual check signing. We plan to implement these changes January 1, 2012.

<u>Conclusion</u> – Response accepted. As having dual check signers adds an important additional control, we strongly recommend that the City does consider this. Procedures could be established to account for the situation when it is not feasible to have two check signers.

Part II: Findings Related to the Financial Statements: (continued)

II-B-11 <u>Separately Maintained Records</u> –

<u>Volunteer Fire and Ambulance Departments</u> – The volunteer fire and ambulance departments maintain separate accounting records and the individual transaction activity is not included in the City's accounting records. Additionally, certain disbursements were either not adequately supported or were not supported at all.

Recommendation – Chapter 384.20 of the Code of Iowa states in part that a City shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose. For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the Council on a monthly basis. Also, the volunteer fire and ambulance departments should ensure all disbursements are properly supported.

Response and Corrective Action Planned – We have reviewed procedures and plan to make the necessary changes to improve internal control. We plan to implement these changes January 1, 2012.

Conclusion - Response accepted.

II-C-11 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible.

For the City of Rock Valley Volunteer Fire and Ambulance Department accounts, one individual has control over each of the following areas:

- Receipts opening mail, collecting and depositing.
- Disbursements check writing, signing and approval.
- Cash handling and recording cash.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review the control procedures to obtain the maximum internal control possible under the circumstances. The City should utilize current personnel and officials to provide additional control through review financial transactions, reconciliations and reports. Such reviews should be performed by independent persons and should be evidenced by initials or signature of the reviewer and the date of the review.

Response and Corrective Action Planned – We have reviewed procedures and plan to make the necessary changes to improve internal control. We plan to implement these changes January 1, 2012.

Conclusion - Response accepted.

Part II: Findings Related to the Financial Statements: (continued)

II-D-11 Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that the handling of cash and numerous recordkeeping functions are not entirely separated among employees.

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances. An independent person could be used to regularly approve time sheets, check paychecks for accuracy, verify vacation and sick leave, examine employee expense reimbursements, and periodically examine investments.

Response - We will investigate this within economic constraints.

<u>Conclusion</u> – Response acknowledged. The City could segregate duties to the extent possible with existing personnel and also through utilizing administrative personnel to provide additional control through review of financial transactions and reports.

II-E-11 <u>Capital Assets Record</u> – A complete record of capital assets is not maintained.

Recommendation – To facilitate the proper insurance, maintenance and safeguarding of these assets, such records should be established. An inventory of all property and equipment should be taken by an independent person at least once a year and compared against capital assets records.

Response - We will work on implementing this recommendation.

Conclusion - Response accepted.

II-F-11 <u>Financial Statement Preparation</u> – Management has chosen to utilize the auditors in drafting the annual financial statements and footnotes.

<u>Recommendation</u> – Management should prepare the financial statements but has not obtained the sufficient expertise necessary to prepare the financial statement and the footnotes on the basis of cash receipts and disbursements.

Response - Management agrees and understands.

Conclusion - Response accepted.

Instances of Non-Compliance:

No matters were noted.

Part III: Other Findings Related to Statutory Reporting:

III-A-11

Certified Budget – Disbursements during the year ended June 30, 2011, exceeded the amounts budgeted in the public safety, community and economic development, and capital projects functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> – The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- III-B-11 Questionable Disbursements We noted no expenditures for parties, banquets or other entertainment for employees that we believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-11 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials and/or employees were noted.
- III-D-11 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows.

Name, Title and Business Connection Kevin Van Otterloo, council member shareholder, Van's Food Pride	Transaction Description materials	Amount \$ 3,033
Dennis Cannegeiter, council member shareholder, Gator Brothers Boring, Inc.	construction	16,100

In accordance with Chapter 362.5 (3)(j) of the Code of Iowa, the transactions with the council members do not appear to represent a conflict of interest since total transactions with each individual were less than \$1,500 during the fiscal year or the transactions with council members does not appear to represent a conflict of interest since it was entered into through competitive bidding in accordance with Chapter 362.5(3)(e) of the Code of Iowa.

Part III: Other Findings Related to Statutory Reporting: (continued)

- III-E-11 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-11 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the council minutes but were not.
- III-G-11 Deposits and Investments We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- III-H-11 Revenue Bonds The Special Revenue Fund, TIF Fund, had a positive balance as of June 30, 2011. The Special Revenue Fund, Urban Renewal Tax Increment had a deficit balance as of June 30, 2011.

<u>Recommendation</u> - There should be more funds transferred to service the outstanding Urban Renewal Tax Increment debt.

<u>Response</u> - We will transfer more funds to service the Urban Renewal Tax Increment debt.

Conclusion - Response accepted.